



**A multi-criteria sustainability assessment of water reuse applications: A case study in Lakeland, Florida**

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Complete List of Authors:	Rezaei, Nader; University of South Florida, Civil and Environmental Engineering Diaz-Elsayed, Nancy; University of South Florida, Civil and Environmental Engineering Mohebbi, Shima; University of Oklahoma, School of Industrial and Systems Engineering Xie, Xiongfei; City of Lakeland Water Utilities Department Zhang, Qiong; University of South Florida, Civil and Environmental Engineering

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Nader Rezaei<sup>1</sup>, Nancy Diaz-Elsayed<sup>1</sup>, Shima Mohebbi<sup>2</sup>, Xiongfei Xie<sup>3</sup> and Qiong Zhang<sup>1,\*</sup>

<sup>1</sup>Department of Civil and Environmental Engineering, University of South Florida,  
4202 E. Fowler Avenue, Tampa, FL 33620 USA

<sup>2</sup>School of Industrial and Systems Engineering, University of Oklahoma,  
202 W. Boyd St., Norman, OK 73019 USA

<sup>3</sup>City of Lakeland Water Utilities Department,  
501 East Lemon Street, Lakeland, Florida, 33801 USA

\*Corresponding author: [qiongzhang@usf.edu](mailto:qiongzhang@usf.edu)

### **Water impact statement:**

Using the proposed multi-criteria analysis framework, sustainability of different alternatives for water reuse were evaluated through a holistic sustainability perspective that accounted for environmental, economic, and social dimensions. This study provides stakeholders with a decision-making support tool in reverse logistics application in water systems and formation of closed-loop water supply chains, as an alternative to withdrawals from natural water resources.

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<sup>1</sup>Department of Civil and Environmental Engineering, University of South Florida,  
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### **ABSTRACT**

Water shortage and water contamination necessitate adopting a reverse logistics and a closed-loop supply chain approach, which is the process of moving wastewater from its typical final destination back to the water supply chain with different levels of treatment for reuse. Hence, the incorporation of sustainability concepts through life cycle assessments for selecting reclaimed water applications considering reverse logistics and closed-loop systems is receiving more attention. However, no prior studies have evaluated the trade-off between the reclaimed water quality and corresponding costs, environmental impacts and social benefits for different types of water reuse. The aim of this study is therefore to design possible scenarios for water reuse based on water reuse guidelines and evaluate the different types of end use based on the three dimensions of sustainability (i.e., economic, environmental and social aspects) simultaneously. The different reuse types considered include unrestricted urban reuse, agricultural reuse, indirect potable reuse (IPR), direct potable reuse (DPR), distributed unrestricted urban reuse, as well as some degree of decentralization of treatment plants for distributed unrestricted urban reuse. The trade-off investigation and decision-making framework are demonstrated in a case study and a regret-based model is adopted as the support tool for multi-criteria decision-making. This study revealed that although increasing the degree of treatment for water reuse increases the implementation and operation and maintenance (O&M) costs of the design, it increases the value of resource recovery significantly, such that it can offset the capital and O&M costs associated with the treatment and distribution for DPR. Improving the reclaimed water quality also reduces the environmental footprint (eutrophication) to almost 50% for DPR compared to the other reuse scenarios. This study revealed that the distance between the water reclamation facility and the end use plays a significant role in economic and environmental (carbon footprint) indicators.

**Keywords:** Life Cycle Assessment; Reverse Logistics; Reclaimed Water; Water Infrastructure, Sustainability, Water Reuse

<b>Nomenclature</b>			
Abbreviations		<i>P</i>	Phosphorus
<i>ANPV</i>	Annualized net present value	<i>PV</i>	Present value
<i>ASNPV</i>	Annualized specific net present value	<i>US</i>	Unites States
<i>CAS</i>	Conventional activated sludge	<i>VRR</i>	Value of resource recovery
<i>CFP</i>	Carbon footprint	<i>WHO</i>	World Health Organization
<i>DPR</i>	Direct potable reuse	<i>WTP</i>	Water treatment plant
<i>EPA</i>	Environmental Protection Agency	<i>WWTP</i>	Wastewater treatment plant
<i>EU</i>	Eutrophication	Variables	
<i>FDEP</i>	Florida Department of Environmental Protection	<i>i</i>	Annual discount rate
<i>FV</i>	Future value	<i>n</i>	Number of years for design's lifetime
<i>IPR</i>	Indirect potable reuse	<i>P<sub>t</sub></i>	Water demand
<i>ISO</i>	International Organization for Standardization	<i>T<sub>p</sub></i>	Planning horizon
<i>LCA</i>	Life cycle assessment	<i>w</i>	Weighting factor
<i>LCCA</i>	Life cycle cost analysis	Outputs	
<i>N</i>	Nitrogen	<i>NR</i>	Normalized regret score
<i>NPV</i>	Net present value	<i>R</i>	Regret score
<i>O&amp;M</i>	Operation and maintenance	$\bar{R}$	Final regret score

## 43 1. Introduction

44 The increasing demand, scarcity, and contamination of water resources, accompanied by the  
 45 likely impacts of climate change, have made complex challenges for sustainable water and  
 46 wastewater management, demonstrating the need for the integrated management of wastewater  
 47 systems that facilitates and promotes resource recovery (Zheng et al., 2016). Traditionally, the  
 48 main function of a wastewater treatment plant was defined as the removal of contaminants to  
 49 safely release it back to natural water bodies (Hospido et al., 2004; Gallego et al., 2008). The  
 50 traditional approach for wastewater management primarily relies on centralized treatment  
 51 systems and reduces the negative impacts of wastewater on the environment and natural  
 52 ecosystems (Morera et al., 2016). However, this is achieved at the expense of high energy and  
 53 chemical consumption by these treatment plants (Godin et al., 2012). In order to maintain and  
 54 improve the sustainability of current systems, a paradigm shift must occur in wastewater  
 55 management that emphasizes resource recovery (e.g., water, energy, and nutrients) over  
 56 treatment (Capodaglio, 2017). This paradigm shift not only offsets some portion of required  
 57 energy for treatment, but also reduces the need for freshwater withdrawals by supplementing the  
 58 water supply chain with reclaimed water.

59 Supply chain network design is receiving growing attention for solving production and demand  
60 problems in a variety of research fields (Ramezani et al., 2013). Traditional supply chain designs  
61 rely primarily on forward networks to manufacture products using raw materials. The reverse  
62 logistics network, also known as a backward or recovery network, is the process of returning  
63 used products to the collection and repair centers in order to be remanufactured and become  
64 qualified for reuse. The same notion can be applied to water production: wastewater can be  
65 diverted back to decentralized, satellite, or centralized wastewater treatment systems such that it  
66 is treated to a water quality level that permits water reclamation (see Figure 1). A study  
67 conducted by Fleischmann et al. (2001) analyzed the impacts of product recovery on logistics  
68 networks. They showed that the product recovery impacts such as economic benefits,  
69 environmentally conscious customers and regulations, are context-dependent and require an  
70 individually comprehensive approach for redesigning any type of industrial production activity  
71 in an integral way.

72 One primary challenge in realizing such a closed-loop water system can be the lack of a planning  
73 and design framework to evaluate and identify the most sustainable application for reclaimed  
74 water. During the last decade, the emerging challenges in water systems such as water shortage,  
75 increasing water demand, and water pollution, have motivated researchers to evaluate and  
76 improve the sustainability of water systems by focusing on water reclamation and reuse. There  
77 have also been several Life Cycle Assessment (LCA) studies, as a standard method (ISO, 2006a;  
78 ISO, 2006b), in recent decades to determine the impacts resulting from water treatment, water  
79 distribution, and/or wastewater treatment for reclaimed water use. In combination or parallel  
80 with LCA, multi-criteria analysis has been widely used to evaluate the available alternatives  
81 according to a defined set of measurable criteria (Figueria et al., 2005). These approaches are  
82 broadly used to help decision-makers choose the most appropriate solutions in achieving  
83 particular goals according to the evaluation criteria. However, lack of environmental dimensions  
84 in the evaluation criteria for decision-making has led to tremendous problems in the past century  
85 (e.g. fog, acid rain, and red tide), necessitating a transition in allocation of the evaluation criteria  
86 for decision-making. The transition needs to provide the insights with respect to economic,  
87 environmental, and social impacts, amongst which trade-offs may arise, to be supported by the  
88 decision-makers in both private and public sector. In addition, decision-makers may have to deal  
89 with unknowns and uncertainties, which are characteristics of investing in new designs and

90 models (Linder and Williander, 2015). The bottom line is that the criteria (definition and  
91 quantification algorithm) and assessment method (data collection and visualization pattern) are  
92 highly influenced by the decision-making framework, which is selected initially based on the  
93 case-specific parameters and the study's goal (Guarini et al., 2018). Amores et al. (2013)  
94 evaluated the environmental impacts of reclaimed water use for non-potable purposes such as  
95 irrigation in Spain. They showed that this scenario reduces the freshwater consumption due to  
96 net water savings, but it didn't make a significant improvement to the environmental impacts due  
97 to the additional resources required for tertiary treatment. Pasqualino et al. (2011) studied the  
98 environmental profile of four wastewater treatment plants for different water reuse scenarios and  
99 revealed that using the reclaimed water for potable purposes not only preserves freshwater  
100 resources, but also result in higher environmental impacts due to the additional required  
101 treatment processes. Munoz et al. (2009) designed four bench-scale treatment systems to  
102 evaluate the environmental impacts of wastewater treatment for reuse via irrigation. The results  
103 showed that wastewater reuse for irrigation with any of the studied tertiary treatment systems had  
104 lower ecotoxicity impacts than those without tertiary treatment. Meneses et al. (2010) used LCA  
105 methods to evaluate the environmental advantages and disadvantages of reclaimed water use for  
106 non-potable applications. The results showed that replacing desalinated water with reclaimed  
107 water for non-potable purposes is beneficial when there is a scarcity of freshwater.

108 Other studies analyzed the environmental impacts of urban water systems that mainly focus on  
109 treatment technologies (e.g. Beavis and Lundie, 2003; Metcalf et al., 2007; Lim and Park, 2008).  
110 The latter revealed that as the degree of treatment increases, the cost and the negative  
111 environmental impacts associated with the treatment increases, although they offset a portion of  
112 the freshwater needed. There are also few studies that apply multi-criteria analysis in the design  
113 and evaluation of water systems. Ren and Liang (2017) developed a group multi-attribute  
114 decision analysis (MADA), with economic, environmental, and society-politic evaluation  
115 criteria, to assess the sustainability of four treatment processes for water reclamation in China.  
116 The developed MADA analysis consisted of: 1) Determining the relative performances of the  
117 treatment processes regarding the evaluation criteria (extreme poor, very poor, poor, medium  
118 poor, fair, medium good, good, very good, and extreme good); 2) Weights determination for the  
119 evaluation criteria; 3) Establishing the aggregated decision-making matrix; and 4) Determining  
120 the priority sequences of the alternatives and comparing their relative priorities. The results

121 revealed that with the selected weighting strategy, anaerobic single-ditch oxidation obtained the  
122 best score among the treatment technologies; however, the selection was highly dependent on the  
123 weighting strategy. Benedetti et al. (2010) developed a Monte Carlo simulation and multi-criteria  
124 analysis to achieve the optimal configuration in the operation phase of a wastewater treatment  
125 plant in Belgium. The evaluation criteria consisted of effluent quality (weighted sum of  
126 contaminants load in the effluent), the fraction time during which the effluent fails to meet the  
127 water quality limit, and costs (capital and O&M). The proposed framework was based on the  
128 optimization of impact categories in the defined evaluation criteria. The results revealed a  
129 significant improvement in terms of economic (total costs and operation costs) and  
130 environmental (total nitrogen) impact assessments. They also showed that the anoxic fraction of  
131 reactor volume and the volume of primary clarifier played a significant role in system's  
132 performance. Flores-Alsina et al. (2008) also developed a multi-criteria analysis to evaluate the  
133 operation configuration of six wastewater treatment plants under uncertainty, using a Monte  
134 Carlo simulation. The evaluation criteria consisted of environmental, economic, legal, and  
135 technical aspects. The evaluation procedure consisted of normalization of systems performance  
136 (best=1; worst=0), weighting the evaluation criteria, and summation of weighted normalized  
137 factors to obtain the final score for each treatment alternative. The results revealed that the  
138 selected configuration showed a relatively better performance in almost all of the selected impact  
139 categories, and helped reduce the risk of system failure. Nonetheless, no prior studies evaluated  
140 treatment requirements and different types of water reuse applications in a holistic (i.e.,  
141 economic, environmental and social) sustainability assessment. Therefore, the goal of this study  
142 is to evaluate the trade-off between reclaimed water quality and corresponding costs,  
143 environmental impacts and social benefits for different types of water reuse applications. This  
144 trade-off analysis paired with a regret-based model can help decision-makers identify the degree  
145 of treatment needed to produce reclaimed water as well as the type of reuse applications to  
146 initiate.

## 147 **2. Materials and methods**

148 In this study, a multi-criteria analysis framework was developed and used to compare the water  
149 reuse alternatives in terms of economic, environmental, and social impacts. The study was

150 conducted in the City of Lakeland, Florida, where the water service area is experiencing a rapid  
151 growth in terms of population. The methodology used in this study is described in this section.

## 152 **2.1. Study area**

153 The trade-off evaluation for different types of reclaimed water applications was conducted for  
154 the City of Lakeland, which is located on the western side of Polk County, Florida. The city is  
155 within the Southwest Florida Water Management District (SWFWMD) boundary (REISS  
156 Engineering, 2009), and has a total population of 106,420 and a population growth rate of 9.3%  
157 (US Census, 2016). Figure 2 shows the summary of current water, wastewater, and reclaimed  
158 water systems in the City of Lakeland and a map showing the location of the primary water and  
159 wastewater infrastructure can be found in the supplementary material (Figure S1). The source  
160 water for the city's water supply is groundwater withdrawn from the Floridian aquifer using 19  
161 wells, and the water is conveyed to two water treatment facilities via an 8.74 mile pipeline (City  
162 of Lakeland, 2017). T.B. Williams is the larger water treatment facility with a design capacity of  
163 51 mgd located in the west-central part of the city and C.W. Combee is the smaller plant with a  
164 design capacity of 8 mgd located in the northern part of the city. The water distribution system  
165 incorporates a service pipeline with approximately 998 miles of total length to deliver the treated  
166 water to more than 54,000 active customers (City of Lakeland, 2017). Based on the city's report,  
167 water use is characterized as residential (65%), commercial and industrial (26.3%), aesthetic and  
168 recreational (2.3%), fire flow (0.3%), and the remaining portion was unaccounted for.

169 The city's sewer collection system covers approximately 40,000 square miles of service area and  
170 encompasses 50 miles of forced sewer and 300 miles of gravity mains. The system is being used  
171 to convey raw wastewater to two wastewater treatment plants (City of Lakeland, 2017). The  
172 Glendale WWTP is the larger treatment facility with a design capacity of 13.7 mgd located in the  
173 southern part of the city and the Northside plant is the smaller plant with a design capacity of 8  
174 mgd, covering the northern part of Lakeland (REISS Engineering, 2009). Both wastewater  
175 treatment plants consist of primary treatment and secondary treatment (conventional activated  
176 sludge [CAS]) followed by disinfection (chlorination). The City of Lakeland's current reclaimed  
177 water infrastructure provides 5.11 mgd of reclaimed water to the McIntosh power generation  
178 facility where the water is used as cooling make-up water. The other portion of treated



179 wastewater effluent receives further treatment in the Lakeland artificial wetlands. From there, the  
180 water is pumped by the TECO power generation plant.

181 Although Lakeland's water system is suitable for present-day water demand and treatment  
182 requirements, the City of Lakeland is undergoing rapid growth in the southwest and northeast  
183 regions of the service area, which makes it challenging to satisfy future water demand. The  
184 amount of water that the City of Lakeland can withdraw from the Floridian aquifer has been  
185 limited to an annual average daily demand (AADD) of 35.03 mgd and a monthly average  
186 maximum of 42.04 mgd. The city's water use permit is issued by SWFWMD and is valid  
187 through December 16, 2028 (REISS Engineering, 2009). Since the service area and the  
188 population in the City of Lakeland are growing quickly, it has been predicted that in 2026 the  
189 city will have a population of approximately 242,000 and a water demand projection of 35.03  
190 mgd. Based on the city's existing permit and current water system capacity, meeting the water  
191 demand will be challenging in a few years (See Figure S2 in supplementary material). Different  
192 types of water reuse options, which can satisfy the future water demand projection, were  
193 designed, evaluated and compared based on economic and environmental criteria. Ultimately, a  
194 decision-making tool that can be used by stakeholders to evaluate the trade-offs between water  
195 reuse types, degree of treatment and sustainability constraints was also introduced. The effluent  
196 from the Glendale water reclamation facility and Lakeland's artificial wetland were considered  
197 for reuse scenarios, or as the influent for the additional treatment, when needed. The effluent  
198 water quality reports were obtained from the facilities, which were reported based on an annual  
199 average basis (2017). More information regarding the water quality and water quality  
200 requirements (reuse standards) used for the design of additional treatments can be found in the  
201 supplementary materials (Table S1).

## 202 **2.2. Scenario generation and design**

203 A supply chain network that contains a forward and backward network is known as a closed-loop  
204 supply chain network (Ramezani et al., 2013). US EPA (2012) guidelines for water reuse were  
205 used to design seven scenarios that can potentially improve the sustainability of the current water  
206 network in the City of Lakeland and meet future demand. The alternatives in this study consisted  
207 of: 1) urban reuse (unrestricted), 2) agricultural reuse (food crops), 3) indirect potable reuse  
208 (IPR), 4) direct potable reuse (DPR), 5) distributed unrestricted urban reuse, 6) centralized

209 treatment for distributed unrestricted urban reuse and 7) decentralized treatment for distributed  
210 unrestricted urban reuse (US EPA, 2012). The last two scenarios were designed to also further  
211 evaluate the impacts of a degree of decentralization of treatment plants to the water systems. For  
212 most reuse types, there are US guidelines, regulations and quality standards that the reclaimed  
213 water has to meet. These guidelines were primarily based on the US EPA and Florida  
214 Department of Environmental Protection (FDEP) for water reuse in the state of Florida (US  
215 EPA, 2012; Florida DEP, 2017). Although US EPA water reuse guidelines lacks the quality  
216 requirements and regulatory for DPR, it is recommended that water quality should meet the  
217 drinking water quality for this reuse scenario. Additional treatment processes were added to the  
218 Glendale WWTP's existing treatment train when the effluent's water quality did not meet the  
219 quality requirements for water reuse (i.e., scenario 3 and scenario 4, see Table S1 in the  
220 supplementary material). Specifically, the WateReuse Treatment Train Toolbox IT<sup>3</sup>PR and the  
221 guideline manual developed by WateReuse Research Foundation (Trussell et al., 2015) were  
222 used for these scenarios. The WateReuse Treatment Train Toolbox IT<sup>3</sup>PR considers US EPA  
223 water quality requirements in its database for the design of additional treatment with the  
224 underlying assumption that the reclaimed water becomes source water for a water treatment  
225 plant.

226 First, the best location for implementation of each reuse scenario was identified based on various  
227 considerations such as available lands with the minimum distance from the reclaimed water  
228 production's location, land price in the City of Lakeland, the stakeholders and the city officials'  
229 preferences and the US EPA guidelines (e.g., requirement for the minimum water travel distance  
230 between injection point and extraction wells for IPR). The different locations were evaluated and  
231 discussed during several meetings with the city officials and also based upon the US EPA  
232 guidelines. In fact, the potential locations for reuse were fairly restricted. For reuse scenarios 1  
233 and 2, the golf courses and strawberry farmlands already existed in the city, and for DPR, the  
234 water treatment plant (between the two existing plants), which had available design capacity to  
235 receive the reclaimed water, was selected. For IPR, the nearest location for injection of reclaimed  
236 water, based on the minimum water travel distance required by EPA, was chosen. In the next  
237 step, considering the amount of available reclaimed water for each scenario, reclaimed water  
238 quality at different points of generation and the quality requirements, the best facility for  
239 providing the water needed for each reuse design was selected. The effluent water quality in each

240 facility (e.g., Glendale WWTP, Glendale pond, and artificial wetland) was compared to the water  
241 quality requirements for each reuse scenario and the facility that required fewer (additional)  
242 treatment processes, was selected. The major pipelines were designed (i.e., diameter and length)  
243 to convey the reclaimed water from the source of generation to the reuse scenario's location;  
244 they accounted for the required water flow rate and the expected water velocity. For the minor  
245 pipelines, the same approach was adopted and the junctions and fittings were selected based on  
246 the space limitations (where needed).

247 To calculate the pumping power required for each scenario (major and minor pumps), the Darcy-  
248 Weisbach Pressure and Head Loss Equation was used. To obtain the Reynolds number, Darcy's  
249 friction factor, skin friction coefficients and pressure drops for pipe fittings, the Moody diagram  
250 and Fundamentals of Engineering Reference Handbook were used (Moody, 1944; NCEES,  
251 2013). For the selection of the pumps, pipeline materials, pipeline fittings and the other  
252 equipment needed for designing each scenario, the process equipment cost estimation manual  
253 (Loh et. al., 2002) and the McMaster-CARR website and manuals were used. For the calculation  
254 of the pipelines' length needed for reuse scenarios 5, 6, and 7, which require extensive pipelines  
255 for unrestricted decentralized urban reuse, as well as for the energy requirements for reclaimed  
256 water distribution, Bentley WaterGEMS CONNECT Software Edition [10.00.00.50] was used.  
257 The GIS data and the water network and sewer system files were obtained from the City of  
258 Lakeland's Water Utilities Department.

259 The first reuse scenario (unrestricted urban reuse) evaluated the use of reclaimed water for the  
260 irrigation of golf courses. With a total of 1,103 golf courses and 524 golf communities, golf in  
261 the state of Florida is a critical industry contributing to the state economy (SRI International,  
262 2015). On average, irrigation of each golf course in Florida requires 0.26 mgd of water (Florida  
263 DEP, 2016). In this scenario, 2.83 mgd of reclaimed water was taken from the Glendale  
264 WWTP's pond and conveyed to 10 different golf courses around the City of Lakeland using 12-  
265 3/4" O.D. pipelines with a total length of 30.26 miles. Since the water quality of Glendale  
266 WWTP's effluent met the requirement for the irrigation of golf courses, no additional treatment  
267 was needed.

268 Scenario 2 considered agricultural water reuse for irrigating strawberries – one of Florida's  
269 major food crops. Four major pipelines (12-3/4" O.D.) conveyed 4.6 mgd to 170 acres of

270 farmland over a total length of 18,406 ft. No additional wastewater treatment was required for  
271 this scenario (Jeong et al., 2016) and drip irrigation was assumed for dispersal.

272 For scenario 3 (IPR), 2.83 mgd of reclaimed water was taken from the artificial wetlands and  
273 was injected into two 750-ft injection wells (1.5 mgd capacity each). Ultraviolet (UV)  
274 disinfection was added to the treatment train to meet the total number of fecal coliforms  
275 requirement (Cotton et al., 2001; US EPA, 2003), and the reclaimed water was conveyed over  
276 11.68 miles by a major pipeline (24" O.D.) from the wetlands to the injection site.

277 In direct potable reuse, reclaimed water serves as the influent for water treatment plants.  
278 Although this type of reuse is rare, it has been receiving more attention during the last decade.  
279 Regulations and guidelines for this type of reuse are non-existent in the U.S.; however, drinking  
280 water quality standards are recommended (US EPA, 2012). For scenario 4, the reclaimed water  
281 was conveyed 7.98 miles by a major pipeline (24" O.D.) from the artificial wetlands to the T.B.  
282 Williams water treatment facility, which had the available capacity to receive the extra influent.  
283 Additional filtration and disinfection processes were added to the treatment train to satisfy  
284 drinking water quality guidelines (see Table 1 and Figure S7 in the supplementary material).  
285 Figures showing the location and pipeline required to implement each scenario can be found in  
286 the supplementary material (see Figures S3, S4, S5, S6, and S8).

287 In reuse scenario 5, a total of 2.83 mgd of treated wastewater from Glendale WWTP was  
288 distributed using an extensive "purple" pipeline for non-potable urban reuse purposes such as  
289 backyard irrigation, landscaping, and carwashes.

290 As it was mentioned before, the last two scenarios were designed to also evaluate the impacts of  
291 some degree of decentralization for wastewater treatment plants. In scenario 6, one centralized  
292 medium-scale WWTPs with a capacity of 3.00 mgd was designed to treat 2.83 mgd of household  
293 wastewater. The reclaimed water was distributed using an extensive purple pipeline for non-  
294 potable urban reuse. In scenario 7, the City of Lakeland was divided into five different clusters  
295 and five decentralized medium-scale WWTPs with a capacity of 0.7 mgd were designed to treat  
296 2.83 mgd of household wastewaters in total (see Figure S9 in the supplementary material). The  
297 reclaimed water was distributed using an extensive purple pipeline, again for non-potable urban  
298 reuse. Construction data from existing and decommissioned WWTPs in the City of Lakeland  
299 were used to model the centralized as well as the five decentralized plants. Details about this and

300 other scenarios (e.g., the location of the WWTPs, pipelines, etc.) can be found in the  
301 supplementary material (Tables S3-S9).

302 Figure 3 shows the overview of the scenarios considered in the study and the summary of  
303 information related to each scenario can be seen in Table 1.

### 304 **2.3. Indicator description and quantification**

305 In order to evaluate different feasible scenarios and provide a decision-making support tool for  
306 stakeholders, multi-criteria evaluation was used. The criteria selected in this study consisted of  
307 an economic indicator, environmental impacts and the value of resource recovery (VRR) as  
308 social impacts.

#### 309 **2.3.1. Economic indicator**

310 In this study, capital costs and operation and maintenance (O&M) costs were considered for each  
311 design. For the added treatment processes, the capital costs included land purchase, pipelines,  
312 pumps, construction of pipelines and wells, and equipment and materials. The O&M costs  
313 included pumping energy, pipeline maintenance, labor, chemicals, overhead and management,  
314 energy consumed for the added treatment processes, repairs and material consumption. Data  
315 were mainly collected from stakeholders, the primary power companies in the state of Florida  
316 (TECO and Duke Energy) and engineering handbook manuals (e.g. NCEES, 2013). The data  
317 used to calculate capital and O&M costs for each scenario can be found in the supplementary  
318 material (Table S2 and Tables S10-S16). The cost data obtained from the City of Lakeland are  
319 converted to 2017 dollars using United States historical cost indexes (RSMeans, 2017) to  
320 estimate the costs associated with the new design scenarios. A lifespan of 33 years was  
321 considered for the added treatment processes, however, maintenance and part replacements were  
322 needed to meet this lifespan. For some processes, such as UV disinfection and ultrafiltration,  
323 maintenance and part replacements were more frequent, resulting in consideration of higher  
324 O&M costs for these processes.

325 In order to combine capital and O&M costs for all the scenarios, annualized specific net present  
326 value (ASNPV) was calculated (Maurer, 2009). First, the net present value (NPV) was  
327 calculated, which consisted of the present value of capital and O&M expenditures. The O&M

328 expenses ( $C_{O\&M}$ ) for each year ( $n = 1, 2, 3, \dots, 33$ ) were converted to present values (PV) and the  
 329 annualized specific net present value (ASNPV) was calculated using equation 1 for an average  
 330 interest rate,  $i$ , of 5%, lifespan,  $T_p$ , of 33 years, and demand ( $P_t$ ) at time  $t$  for each component.  
 331 More details about the cost calculations can be found in the supplementary material (Equations  
 332 S1-S4 and Table S17).

$$333 \quad ASNPV = \frac{NPV_{\text{Capital}} + \sum_1^{33} C_{O\&M} \frac{1}{(1+i)^n}}{\frac{1}{T_p} \int_0^{T_p} P_t \cdot dt} \quad (1)$$

### 334 2.3.2. Environmental indicators

335 Environmental footprints of the designs are becoming increasingly important in the construction  
 336 of new infrastructures due to increasing environmental awareness (Sinha et al., 2016; Qi and  
 337 Chang, 2013; Du et al., 2011; Phillips et al., 2013). Carbon footprint and eutrophication were  
 338 used as environmental indicators in this study.

339 Carbon footprint (CFP) is an abstract environmental sustainability indicator (ESI) to globally  
 340 characterize the impact on climate change (Qi and Chang, 2013). It is an estimate of total  
 341 greenhouse gas (GHG) emissions from a defined activity over a specific time frame or over the  
 342 product/project's life cycle, typically expressed as carbon dioxide equivalents ( $\text{CO}_2\text{-eq}$ ). Carbon  
 343 footprint is highly influenced by the electricity consumption of the processes (Byrne et al.,  
 344 2017). Since previous LCA studies have revealed that CFP in water and wastewater industries is  
 345 dominated by the electricity consumption during the processes (Loubet et al., 2014; Pintilie et al.,  
 346 2016), electricity consumption by the pumps and processes was selected to calculate CFP for this  
 347 case. In this study, greenhouse gas equivalencies for electricity consumption were calculated  
 348 based on eGRID data (US EPA, 2017). Electricity consumption data were collected from the  
 349 individual treatment plants in the City of Lakeland. Additionally, the pumping electricity was  
 350 estimated based on the types of pumps assumed for each scenario and engineering handbooks  
 351 (NCEES, 2013).

352 Water eutrophication (EU) refers to the nutrient enrichment (nitrogen and phosphorus) of aquatic  
 353 environments and is becoming one of the biggest challenges in aquatic environmental protection  
 354 around the world (Heisler et al., 2008). Since the degree of eutrophication is largely determined

355 by the magnitude of external nitrogen (N) and phosphorus (P) loads (Valiela et al., 2016), the  
356 concentration of those elements in the final reclaimed water was considered for this  
357 environmental indicator expressed as PO<sub>4</sub>-equivalent. Depending on the level of treatment and  
358 the source of reclaimed water used for each scenario, the concentration of these two elements  
359 and the corresponding environmental impacts varied for each design. Moreover, for urban reuse  
360 (golf course irrigation), agricultural reuse (strawberry irrigation) and distributed unrestricted  
361 urban reuse (e.g., lawn irrigation), since nutrient uptake by the plants offsets a portion of  
362 eutrophication potential of the reclaimed water, it was included in the calculation of the  
363 eutrophication potential associated with these reuse scenarios. For agricultural reuse, drip  
364 irrigation was assumed for dispersal and the design of the irrigation system (plants, irrigation  
365 lands, and water requirement) for the calculation of nutrient uptake, were based on the studies of  
366 strawberry production in the state of Florida (e.g. Peres et al., 2011). For calculation of nutrient  
367 uptake by golf course grass, strawberry plant and lawn irrigation, the required data was obtained  
368 from previous studies (i.e., Kumar and Dey, 2011; Palmer et al., 2014; Vanhoutte et al., 2017).  
369 As a rough estimation, 12%, 9% and 10% nutrient uptake from the reclaimed water for grass  
370 surface irrigation, strawberry drip irrigation and non-potable urban reuse (~80% for lawn  
371 irrigation) was assumed, respectively. Water quality information was obtained mainly from  
372 stakeholders, the water and wastewater treatment plants' water quality data sheets, the artificial  
373 wetlands' influent and effluent water quality data and the water quality reports from the City of  
374 Lakeland.

### 375 **2.3.3. Social indicator**

376 The value of resource recovery (the willingness to pay) was used as the social indicator for the  
377 evaluation of each scenario. The value of resource recovery was collected from Polk County and  
378 Hillsborough County's reclaimed water prices (Hillsborough County, 2017; Polk County, 2017),  
379 considering the fact that as the value of the recovered resource increases, the willingness to pay  
380 by the reclaimed water end users increases. For urban reuse, the monthly flat rate of the  
381 reclaimed water for irrigation purposes (based on a 12" pipeline) was used. For agricultural  
382 reuse, the selling price of reclaimed water to the farmers in the State of Florida was used. For  
383 IPR and DPR, the price of drinking water was used for calculating the value of the reclaimed  
384 water, considering the price deduction due to the additional processes (water extraction,

385 conveyance and treatment for IPR and water treatment for DPR) needed in these reuse scenarios  
386 before the water became qualified to be sold to the customers. The data related to costs for water  
387 treatment was obtained from the T.B. Williams water treatment facility in the City of Lakeland.  
388 Finally, for distributed unrestricted urban reuse, the monthly charge for the reclaimed water  
389 network (purple pipeline) in Hillsborough County was used as the value of resource recovery  
390 (Hillsborough County, 2017).

#### 391 **2.4. Scenario evaluation**

392 According to the technical literature on multi-criteria assessment and decision-making, there are  
393 a variety of evaluation methods (e.g., TOPSIS, regret, ELECTRE, AHP, PROMETHEE, and  
394 WSM) with application in different situations (e.g., number of evaluation elements, typology of  
395 indicators, expected solutions, type of decision-making problem, and solution approach).  
396 However, selection of the most appropriate method for a specific problem and field of  
397 application has not been investigated previously (Guarini et al., 2018). Although there are  
398 advantages and disadvantages associated with each assessment method, the selection depends on  
399 the case-specific parameters in the case study (e.g., number of evaluation elements, typology of  
400 indicators, expected solutions, type of decision-making problem, and solution approach) and the  
401 decision-makers preferences. The results of different decision-making methods are not often  
402 equal. This is mainly because the selected weighting schemes, the chosen scale of the scores, and  
403 the resulting distribution of the scores within the evaluation criteria, do not have the same impact  
404 in all of the evaluation models (Tscheikner-Gratl et al., 2017).

405 The complex decision-making models, such as AHP, ELECTRE, PROMETHEE, and TOPSIS,  
406 have been widely used in urban planning (Behzadian et al., 2010; Gervásio; Kabir et al., 2014;  
407 Simões da Silva, 2012 and Tscheikner-Gratl et al., 2017) and they provide the ability to use both  
408 qualitative and quantitative criteria in the evaluation process. However, the potential  
409 compensation effects between lower scores on some criteria and higher scores on others,  
410 inability to identify the most preferred solution based on the defined criteria, change in the final  
411 ranking of alternatives when a new alternative is added, complexity in implementation, and time-  
412 consuming procedure are some of the disadvantages associated with these methods, which lower  
413 the popularity of them among available methods (Kabir et al., 2014; Macharis et al., 2004 and



414 Pires et al., 2011). These methods are being used mainly for strategic decisions, while a vector  
415 normalization for multi-dimensional problems is needed (Huang et al., 2011).

416 For single dimensional problems, when there is only one network with limited number of  
417 alternatives during the design process, WSM and regret models can be used to find the optimal  
418 alternatives based on the defined evaluation criteria. Although these methods are relatively  
419 simpler than other multi-criteria decision-making methods, they still provide a wide range of  
420 applicability, with similar results compared to methods that are more sophisticated (Kabir et al.,  
421 2014; Kolios et al., 2016; Sabzi and King, n.d.). The concept of WSM is to find the closest  
422 alternative to the “best” value and the concept of regret (opportunity loss) is to make decision  
423 recommendations on mutually exclusive strategies (Casal-Campos et al., 2018). When the  
424 dataset is not large, it would be rational to use the simpler evaluation methods such as WSM,  
425 which require less external knowledge and provide the decision-makers with better  
426 understanding of the problem and recommended solutions (Tscheikner-Gratl et al., 2017). In this  
427 study, in order to evaluate each reuse scenario and investigate the trade-offs, a regret-based  
428 model was used based on the minimax regret criterion. The minimax regret model, also known  
429 as the savage model, is an approach to decision-making under uncertainty. For instance, when  
430 the likelihood of the possible outcomes is not known with sufficient precision to use the classical  
431 expected value criteria, the regret-based model can be used as a support tool for the decision-  
432 making process (Loulou and Kanudia, 1999). Moreover, when there is a discrete number of  
433 choices, such as different possible real world scenarios, the minimax regret strategy is a useful  
434 tool for risk-neutral decision-making. The minimax regret model also provides decision-makers  
435 with the ability to normalize the evaluation criteria when there is unit diversity and uncertainty in  
436 the defined criteria. This technique minimizes the risk of making the wrong decision in selecting  
437 among the possible alternatives. Although there are a variety of alternatives for decision-making  
438 and a comparison to other models can be made, it was outside of the scope of this study. In this  
439 study, a symmetric formulation was obtained for a decision-making problem stated in terms of a  
440 specific constraint to minimize (negative) or maximize (positive) impacts. If  $P_{i,j}$  is defined as the  
441 performance of strategy  $i \in S$  (reuse scenario) for indicator  $j \in F$  (defined criteria and  
442 constraints), the regret ( $R_{i,j}$ ) is defined as the difference between the impact incurred and the  
443 optimum achievable (Loulou and Kanudia, 1999), i.e.:

$$R_{i,j} = \left| \underset{i \in S}{opt}(P_{i,j}) - P_{i,j} \right| \quad (2)$$

445  $S$ : scenarios (1, 2, 3, 4, 5, 6, 7) and  $F$ : indicators (1, 2, 3, 4)

446 The optimum achievable is the optimum value (maximum or minimum) in each impact category  
 447 across reuse alternatives. In order to make the comparison across indicators, the normalized  
 448 regret scores (NR) can be calculated by:

$$NR_{i,j} = \frac{R_{i,j}}{\max_{i \in S}[R_{i,j}]} \quad (3)$$

450 And the final regret score ( $\bar{R}$ ) for each scenario can be calculated by assigning weighting factors,  
 451  $w_j$ , for each indicator:

$$\bar{R}_i = \sum_j (w_j \cdot NR_{i,j}) \quad (4)$$

$$453 \quad \text{Where } \sum_j w_j = 1$$

454 The results were reported based on individual indicators and a multi-criteria analysis; in the latter  
 455 case, weighting schemes were assigned such that equal weighting was applied to each indicator  
 456 (the base case), as well as weighting schemes that were cost-centered and environmentally-  
 457 centered. The weighting factors for cost- and environmentally-centered results were based on  
 458 stakeholder preferences, where cost-centered assigned 55% weight for the economic indicator  
 459 and 15% for the other indicators and environmentally-centered assigned 35% weight for each  
 460 environmental indicator and 15% for the remaining indicators.

## 461 **2.5. Location and treatment analysis for DPR**

462 In this study, the minimum treatment requirement for DPR was considered. In other cases, DPR  
 463 can include more extensive treatment due to lower reclaimed water quality and/or higher water  
 464 quality requirements, which result in higher impacts. Moreover, this reuse scenario usually  
 465 receives less interest from stakeholders due to the complexity of treatment processes and some  
 466 other challenges such as social acceptance. In this scenario, the reuse location is also highly  
 467 restricted by the location of water treatment facilities in the area and it reduces the flexibility of  
 468 the end-use location for DPR. Hence, a sensitivity analysis was conducted to evaluate the impact

469 of increasing the distance to the end use location, in addition to increasing the ASNPV to  
470 accommodate additional treatment requirements. In both instances, the variable in question was  
471 increased in increments of 10% and the resulting regret scores (for the base case) were evaluated.

### 472 **3. Results and discussion**

473 In this study, different water reuse alternatives were designed to fill the gap between available  
474 water resources and projected water demand in the City of Lakeland, Florida. A multi-criteria  
475 analysis framework was developed to compare the water reuse alternatives and provide the  
476 insights to the factors with the highest impacts. Moreover, a sensitivity analysis of parameters  
477 that had a significant contribution to the impact categories was conducted.

#### 478 **3.1. Trade-offs for water reuse management**

479 Based on the results of this study, it was evident that there were trade-offs between the degree of  
480 treatment for water reuse, water reuse type and location, and the economic, environmental and  
481 social impacts of the reuse scenarios. For instance, the urban reuse and agricultural reuse  
482 scenarios had the same treatment scheme, but the longer distance to the point of urban reuse  
483 resulted in a much higher ASNPV (1,667 vs. 413 \$/MG) as is shown in Figure 4. Moreover,  
484 although the scenarios had similar eutrophication impacts because of the similarities in water  
485 quality and nutrient uptake, the carbon footprint was much higher for urban reuse than  
486 agricultural reuse (8,684 vs. 1,781 kg CO<sub>2</sub>-eq/MG) because of higher energy requirements for  
487 reclaimed water transfer and distribution. Agricultural reuse not only had lower ASNPV  
488 compared to urban reuse, it also obtained a higher VRR due to the higher value of reclaimed  
489 water for this reuse type. Since the selling price of the reclaimed water to the farmers for  
490 agricultural purposes was much higher than the selling price for urban reuse, with the same  
491 degree of treatment, agricultural reuse had a higher value of resource recovery, as much as  
492 \$1,394 higher per million gallons of reclaimed water, compared to the urban reuse (\$173/MG).  
493 Although agricultural reuse was the most preferable option across most indicators (i.e., ASNPV,  
494 VRR and carbon footprint), this reuse scenario had the highest eutrophication (see Figure 5)  
495 among all the scenarios, which was mainly due to the high level of nutrients remaining in the  
496 reclaimed water for irrigation purposes (Metcalf et al., 2007).

497 Primary and secondary treatment (conventional activated sludge [CAS] in this case) plays a  
498 significant role in the cost of the treatment trains and it was common among all scenarios for  
499 water reuse due to the minimum water quality requirements. Hence, the cost evaluation excluded  
500 the common processes and only included the processes that were different for different reuse  
501 scenarios. The results revealed that the implementation and operation of additional treatment  
502 processes was not a significant contributor to the economic indicator compared to the capital and  
503 O&M costs associated with the distribution of the reclaimed water (e.g., pipeline construction,  
504 reclaimed water pumping). On the other hand, as the reclaimed water quality increases, the value  
505 of resource recovery increases accordingly and the environmental impacts of water reclamation  
506 (eutrophication) decreases due to greater nutrient removal. As it can be seen in Figure 4,  
507 although improving the reclaimed water quality from urban reuse to IPR and DPR had little  
508 impact on ASNPV (considering the costs associated with the water conveyance), it resulted in a  
509 significant increase to the VRR (173 vs. 3,500 \$/MG for urban reuse and IPR, respectively). As  
510 the result also showed, increasing the degree of treatment after CAS from agricultural reuse to  
511 IPR and DPR did not increase the carbon footprint significantly, due to the low energy  
512 requirements of the additional treatment processes (i.e. ultra-filtration, UV disinfection and  
513 additional chlorination). Most of the previous studies have also shown that the operation phase in  
514 treatment process and water transfer are responsible for approximately 40% and 50% of GHG  
515 emissions associated with water systems, respectively (e.g., Amores et al., 2013; Barjoveanu et  
516 al., 2014; Lemos et al., 2013; Opher and Friedler 2016; Risch et al., 2015; Slagstad and Brattebø,  
517 2014). Wastewater treatment and disposal (reclaimed water quality) were also the significant  
518 contributors (~91%) to the freshwater eutrophication potential.

519 As Figure 4 also shows, distributed urban reuse (scenario 5) increased the ASNPV significantly.  
520 Distributed urban reuse for non-potable purposes (e.g., lawn irrigation and carwashes) required  
521 an extensive pipeline for distribution of the reclaimed water to the households (purple pipeline)  
522 and it increased the capital costs associated with this scenario and the ASNPV accordingly.  
523 Although distributed urban reuse had the highest ASNPV among all reuse scenarios, this type of  
524 reuse reduces the cost associated with withdrawal, treatment and distribution of water to the  
525 distributed end users (households) by replacing the potable water with the reclaimed water for  
526 non-potable purposes, to a greater level than other reuse scenarios. These considerations were  
527 outside the scope of this study since the amount of water offset was similar across scenarios. The

528 summary of different costs associated with each scenario and more details about the capital  
529 costs, O&M costs and the value of resource recovery for reuse scenarios, can be found in the  
530 supplementary material (Table S17).

### 531 **3.2. Decentralized vs. centralized reuse and treatment**

532 As it was mentioned before, two scenarios were designed to evaluate the impacts of some degree  
533 of decentralization for the water systems. The results for these reuse scenarios can be seen with  
534 the last two scenarios in Figure 4 and Figure 5. For both reuse scenarios, ASNPV increased  
535 significantly due to the extensive pipeline requirements for distributed urban reuse. Accordingly,  
536 these reuse scenarios obtained the highest carbon footprint among the different scenarios, which  
537 is mainly due to the high electricity consumption by the major pumps for distribution of  
538 reclaimed water to the final customers. Previous LCA studies have also revealed that the  
539 collection and distribution of wastewater and reclaimed water, compared to the other steps in the  
540 process, consume the highest amount of electricity in urban water and wastewater infrastructure  
541 (Lyons et al., 2009). The higher degree of decentralization in scenario 7 resulted in higher  
542 ASNPV due to the need for multiple medium-scale wastewater treatment plants and higher  
543 O&M costs (per unit volume of wastewater) associated with them; however, the costs and energy  
544 requirements for distribution of the reclaimed water to the final users (households) and  
545 associated CFP were reduced significantly for this reuse scenario (see Tables S8, S9, S15 and  
546 S16 in the supplementary material). In addition, increasing the degree of decentralization has  
547 some advantages such as more flexibility in operation, reliability and better management in case  
548 of natural disasters or terrorist events (Diagger, 2009). Therefore, the trade-offs have to be  
549 carefully evaluated for the given context when considering the degree of decentralization. Prior  
550 literature has also shown that decentralization of wastewater treatment facilities improves the  
551 environmental and economic impacts associated with water systems (e.g., Chung et al., 2008;  
552 Gardels et al., 2011; Glick and Guggemos, 2013; Lam et al., 2015), while other studies revealed  
553 that centralized systems show better performances (e.g., Matos et al., 2014; Shehabi et al., 2012;  
554 Thibodeau et al., 2014). Some believe that the decision to decentralize plants strongly depends  
555 on local conditions (e.g., population density) and a framework is required to evaluate the study  
556 area and make the final decision (Chung et al., 2008; Lehtoranta et al., 2014). The results of this  
557 study revealed that decentralization of treatment facilities increased the capital costs associated

558 with treatment and decreased the O&M costs associated with the entire water system  
559 significantly (i.e., water transfer costs). In this case, the decrease in O&M costs could not offset  
560 the increase in the capital costs associated with treatment and the final ASNPV for decentralized  
561 systems was higher than centralized treatment option. However, decentralization of treatment  
562 facilities decreased the carbon footprint associated with the water system by up to 45% by  
563 reducing the energy required for the water distribution network.

### 564 **3.3. Multi-criteria Decision-making**

565 The results for the regret-based analysis are shown in Table 2. This table shows the normalized  
566 regret score (NR) for each reuse scenario within each criterion and the final regret score ( $\bar{R}$ )  
567 based on different weighting strategies. Based on the definition of the regret-based model, the  
568 reuse scenarios with regret scores closer to zero obtained better values for the corresponding  
569 criteria.

570 The preferred scenario, with respect to the normalized regret score, changed as different  
571 individual impacts were considered. For example, agricultural reuse had the lowest normalized  
572 regret score for the economic (NR\_ASNPV) and carbon footprint indicators (NR\_CFP) (see  
573 Table 2), although there is only a small difference between the agricultural reuse scenario and the  
574 urban reuse, IPR and DPR scenarios in the case of the economic indicator. The lower regret  
575 scores could be attributed to the lower infrastructure requirements for water transfer pipelines  
576 and treatment (i.e., agricultural reuse, urban reuse, or IPR). Accordingly, the scenarios that  
577 required more water transfer and distribution (as was the case with distributed reuse) had a  
578 significantly higher NR\_CFP. This was due to the higher consumption of pumping energy for  
579 reclaimed water distribution. Interestingly enough, however, the second most preferred option  
580 for the carbon footprint indicator (NR\_CFP) was the implementation of decentralized treatment  
581 plants with distributed urban reuse (Scenario 7). The savings in energy consumption from the  
582 local distribution of reclaimed water were enough to lead to significant reductions in this  
583 indicator relative to all centralized treatment options (excluding the most preferred option,  
584 agricultural reuse). Since the water distribution infrastructure and pumping energy had a  
585 significant influence on the preferred scenario, sensitivity to the distance to the end user and the  
586 type of terrain (hilly versus flat) are expected. Moreover, the better reclaimed water quality for

587 IPR and DPR resulted in significantly lower social (NR\_VRR) and environmental (NR\_EU)  
588 impacts.

589 From Table 2, it is evident that when the weighting strategy transitioned from the base case to  
590 cost-centered, scenarios with a shorter distance between reclaimed water production and end use  
591 locations, and/or lower complexity in design implementation and treatment, obtained better final  
592 regret scores. Although increasing the distance from agricultural reuse to IPR and DPR increased  
593 the ASNPV and CFP significantly, the lower environmental impact (EU) and the higher social  
594 indicator (VRR) decreased the final regret scores (both cost- and environmentally-centered)  
595 associated with these two scenarios. Moreover, changing the weighting strategy to  
596 environmentally-centered improved the final regret score of scenarios with higher reclaimed  
597 water quality (IPR and DPR). Accordingly, DPR obtained the best cumulative regret score across  
598 the three weighting strategies. The sensitivity to the distance of the treatment plant and treatment  
599 costs for the DPR scenario will be examined further in Section 3.4.

600 The results also revealed that the additional treatment needed after CAS results in a relatively  
601 small increase in the economic indicator due to the simplicity of the design and the low-cost  
602 treatment processes. However, the additional treatment increased the VRR significantly (enough  
603 to offset all the capital and O&M costs associated with the reuse scenarios). Currently, the major  
604 driver for implementation of DPR is severe drought due to the lack of enough regulations and  
605 guidelines for DPR and the social acceptance concerns. This study showed that DPR for the  
606 studied area is one of the best alternatives for supplementing water supply, based on different  
607 dimensions of sustainability.

### 608 **3.4. Sensitivity analysis for DPR**

609 Although DPR obtained the best regret score among reuse scenarios, increasing the distance  
610 between the water reclamation facility and water treatment location, as well as increasing the  
611 complexity of the additional treatment requirements had a significant influence on the regret  
612 score of this reuse scenario. These two parameters not only affected the final capital and O&M  
613 costs (ASNPV), they also affected the CFP associated with this reuse type.

614 Among different reuse scenarios, the selection of reuse location for DPR is highly restricted by  
615 the location of water treatment plants and the flexibility of reuse location is usually much higher

616 for other reuse types. As Figure 6 shows, if the distance between water reclamation and water  
617 treatment plant increases by 6.17 miles, DPR will not be the best reuse scenario based on the  
618 base case regret score and IPR will become the best reuse type. Moreover, in some cases (for  
619 instance when the quality requirements for DPR are higher and/or the reclaimed water has lower  
620 quality), the treatment trains for DPR become more complex and it increases the associated cost  
621 with the additional treatments significantly. As it can be seen in Figure 6, if the ASNPV  
622 associated with the additional treatment processes increases from 1,712 \$/MG to 26,809 \$/MG,  
623 IPR will be a better option than DPR. If the ASNPV of the additional treatment increases to  
624 \$43,869/MG, agricultural reuse will also obtain a better base case regret score than DPR.  
625 Although a 6.17 miles increase in the distance between water reclamation and water treatment  
626 facilities is possible, a 26,809 \$/MG increase in ASNPV for additional treatments doesn't seem  
627 realistic. According to the City of San Diego's report, in case of implementing an additional  
628 advanced water purification facility for IPR and DPR, consisting of membrane filtration, reverse  
629 osmosis, UV disinfection, and advanced oxidation, the ASNPV does not exceed \$4,010/MG  
630 (City of San Diego, 2013).

### 631 **3.5. Limitations and future work**

632 One limitation of this study is the treatment process considered for DPR. For this scenario, only a  
633 few additional treatment processes were added after secondary treatment and treatment by  
634 artificial wetlands (i.e., ultra-filtration, UV/H<sub>2</sub>O<sub>2</sub>, and chlorination). DPR treatment can include  
635 more extensive treatment, which would result in different (likely higher) impacts. Accordingly,  
636 future work can consider a sustainability evaluation of existing DPR treatment trains.

637 Further investigations can be conducted to evaluate the influence of the degree of  
638 decentralization on water reuse options. The last two scenarios offered insight about  
639 decentralizing treatment to some extent, however, the analysis does not reflect the full spectrum  
640 of decentralization that can be considered (e.g., at the household- or building-level to large-scale  
641 WWT). Moreover, the effects of decentralization of water reuse and wastewater treatment on the  
642 economic and environmental impacts of the entire water system (e.g., including the freshwater  
643 withdrawn, water treatment and its distribution) was outside of the scope of this study.



644 Although most of the data used for the design of reuse scenarios was obtained from the previous  
645 construction projects in Polk County and the practical feedback from the City of Lakeland's  
646 officials, there were assumptions when the real data was missing (e.g. additional treatments for  
647 DPR). However, the conducted sensitivity analyses addressed some aspects of the uncertainty by  
648 showing robustness of the recommended solutions. An uncertainty analysis could be conducted  
649 to further address this limitation, which was outside the scope of this study.

#### 650 **4. Conclusion**

651 This paper presented a multi-criteria evaluation of the sustainability of water reuse scenarios, in  
652 which the City of Lakeland in Florida was used as a case study to design the city's integrated  
653 water system. The results of this study revealed that the distance between the water reclamation  
654 facility and the end use played a significant role in economic and environmental indicators.  
655 Increasing the average distance from 0.9 miles to 6.5 miles, with the same degree of treatment  
656 for urban reuse and agricultural reuse, increased the CFP from 1,781 kg CO<sub>2</sub>-eq/MG to 8,684 kg  
657 CO<sub>2</sub>-eq/MG, while it increased the ASNPV from \$413 to \$1,667 respectively. The higher  
658 reclaimed water quality required an increase in the complexity of the treatment processes, and  
659 consequently increased the economic impact (ASNPV) and CFP. Higher water quality, however,  
660 improved the EU of water reuse as well as the value of resource recovery significantly, and it  
661 increased the final regret score. The higher value of resource recovery could also offset all the  
662 capital and O&M costs associated with the treatment and distribution for DPR in the case study.  
663 Considering this fact, DPR obtained the best regret score among the five alternatives, but the  
664 lack of existing regulations and guidelines for its implementation, high water quality  
665 requirements, as well as challenges with social acceptance, led stakeholders and officials to lose  
666 interest in this water reuse scenario. Moreover, the sensitivity analysis revealed that if the  
667 distance between water reclamation and water treatment plants increased by 6.17 miles, or the  
668 ASNPV associated with the additional treatment requirements increased by 25,097 \$/MG, DPR  
669 would not be the best reuse scenario. Agricultural reuse obtained the best score in terms of both  
670 the individual economic and environmental impact (i.e., CFP). Due to its ease of implementation,  
671 less complexity in design and more flexibility in the end-use locations, this scenario received  
672 more attention from stakeholders. Although the results of this study are case-specific, the factors  
673 that impact the sustainability indicators, the trade-off analysis, as well as the proposed regret-

674 based decision making approach can be applied for water reuse scenario analysis in other cases.  
675 The results of this study showed the importance and influence of bringing environmental and  
676 social aspects into account, in addition to adopting different weighting strategies that depends on  
677 the stakeholders' preferences. The concept of regret model provided a useful tool in the  
678 comparative assessment of water reuse alternatives, in which the differences in nature and scale  
679 of criteria often makes the evaluation, normalization, and comparison more challenging.  
680 Although the investigated case study was in the context of a city in the US, the findings of this  
681 study can be broadly applicable to other cases. The results presented in this study demonstrated  
682 that increasing the reclaimed water quality for reuse applications not only decreases the negative  
683 impacts of water reuse on the environment, but also increases the value of resource recovery  
684 significantly, as far as it can offset the costs and environmental footprints associated with the  
685 additional required treatments. The results also showed that reducing the distance between  
686 reclaimed water generation point (treatment facilities) and reuse location, dramatically reduces  
687 the costs and environmental impacts associated with the reuse scenario, and it is mainly because  
688 water transfer was the most responsible in the majority of the impact categories (i.e., ASNPV  
689 and CFP). While conventional secondary wastewater treatment plants are regulated with respect  
690 to the water quality of the effluent discharged to water bodies and, more specifically, the nutrient  
691 concentrations of the effluent, water reuse guidelines typically do not regulate nutrients.  
692 However, as was shown by the results of scenarios 1 and 2 on the eutrophication potential  
693 considering the relatively small amount of nutrient uptake by crops (9-11%), nutrients are still  
694 released into the environment during water reuse scenarios and can pose a potential threat to the  
695 environment. Although the nutrient concentrations and runoff are likely lower than that from  
696 excess fertilizer on farmlands, in the future, policy makers may consider limiting the nutrients in  
697 reclaimed water applied to land and specify limits specific to particular crops considering the  
698 variation in uptake or impose seasonal application rates as is done with fertilizer in Florida.

699 Moreover, regulating and implementing the reuse scenarios with higher water quality  
700 requirement (e.g., DPR) not only reduces the negative impacts of the reclaimed water on the  
701 environment but also increases the revenue from the wastewater significantly, as far as it can  
702 offset the majority of costs associated with the additional treatments. Since the energy  
703 consumption during the treatment processes plays a significant role in the carbon footprint  
704 associated with the water reuse scenarios, consideration of treatment trains with lower energy

705 requirements for implementation helps further reduce the water reuse impacts on the future of  
706 climate change.

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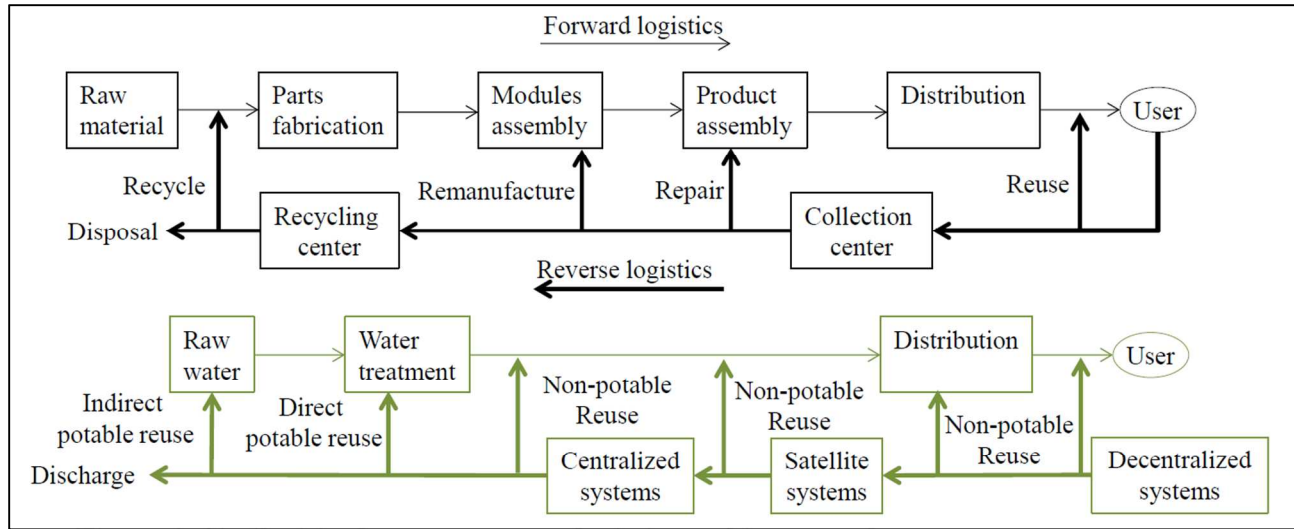


Figure 1. Conventional reverse logistics compared to its application for integrated wastewater management.

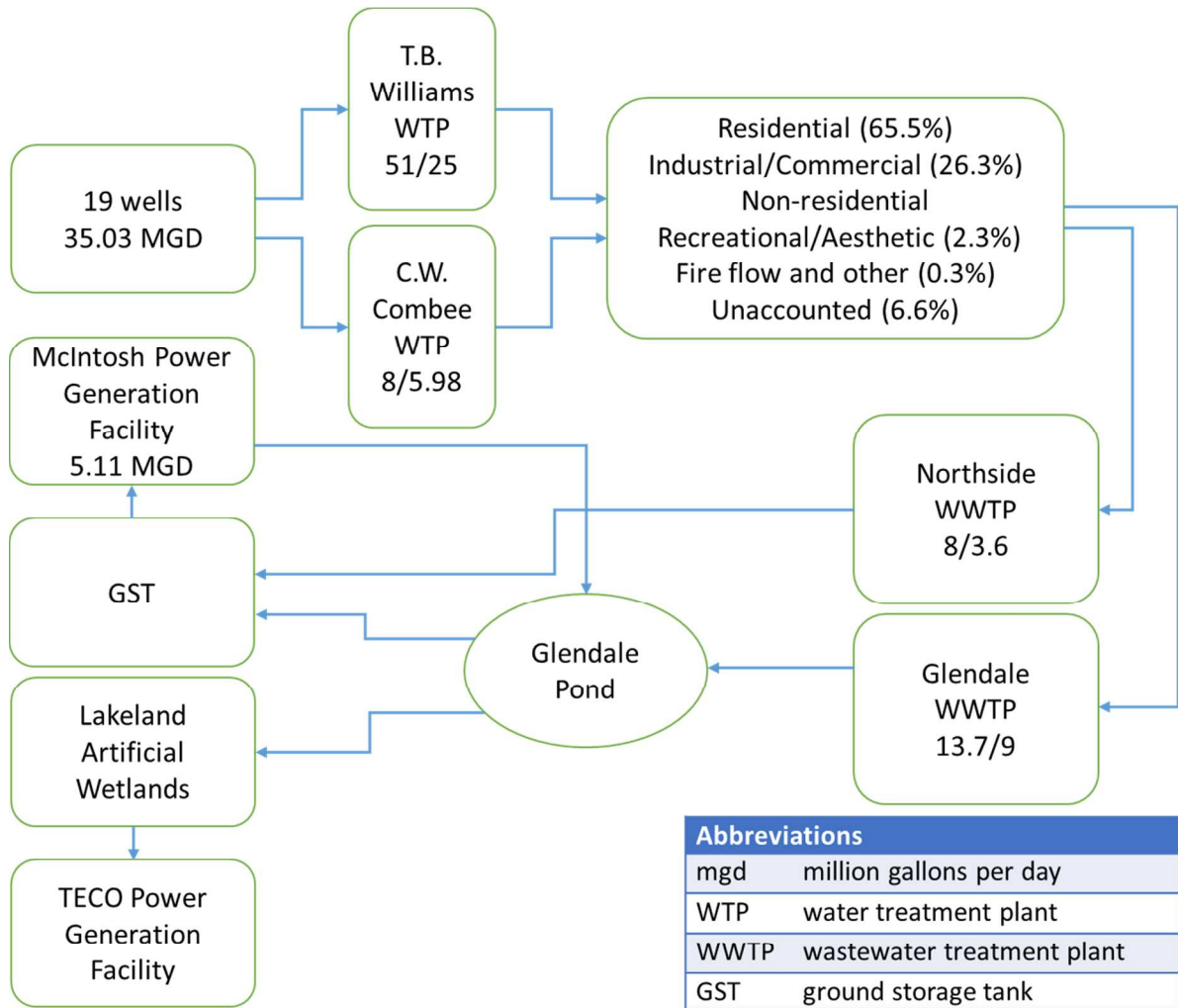


Figure 2. Summary of the current water, wastewater and reclaimed water cycle in the City of Lakeland, Florida. The water usage is shown in percentage and the design capacity/operation capacity for the plants is shown in mgd.

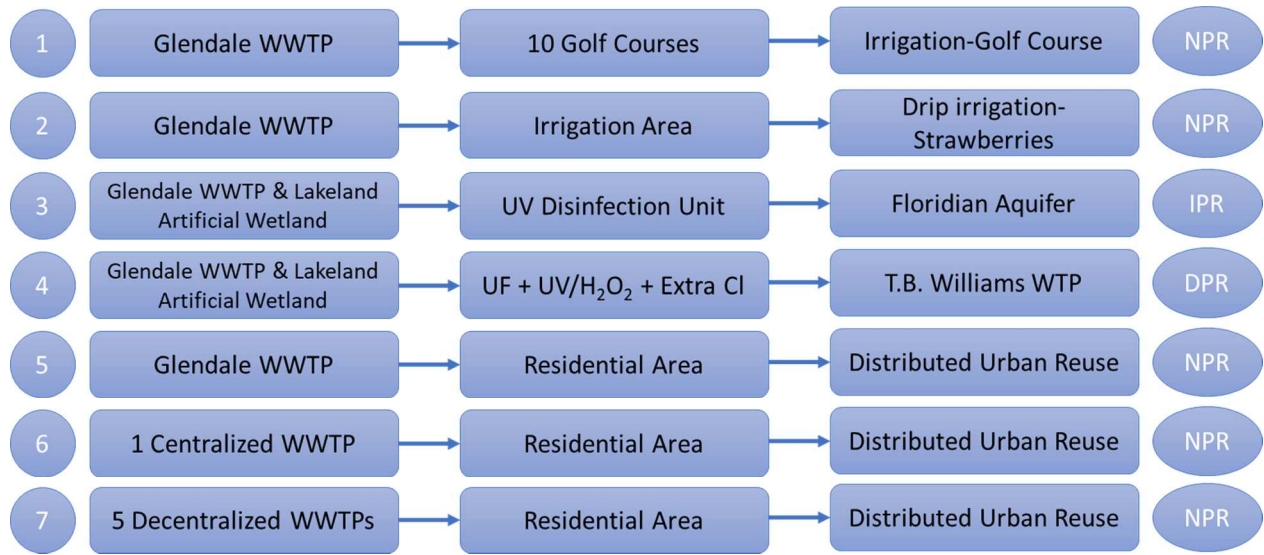


Figure 3. Overview of the scenarios considered in the study.

**Abbreviations:** UV: ultraviolet; UF: ultra-filtration; WTP: water treatment plant; WWTP: wastewater treatment plant; Cl: chlorination; NPR: non-potable reuse; IPR: indirect potable reuse; DPR: direct potable reuse

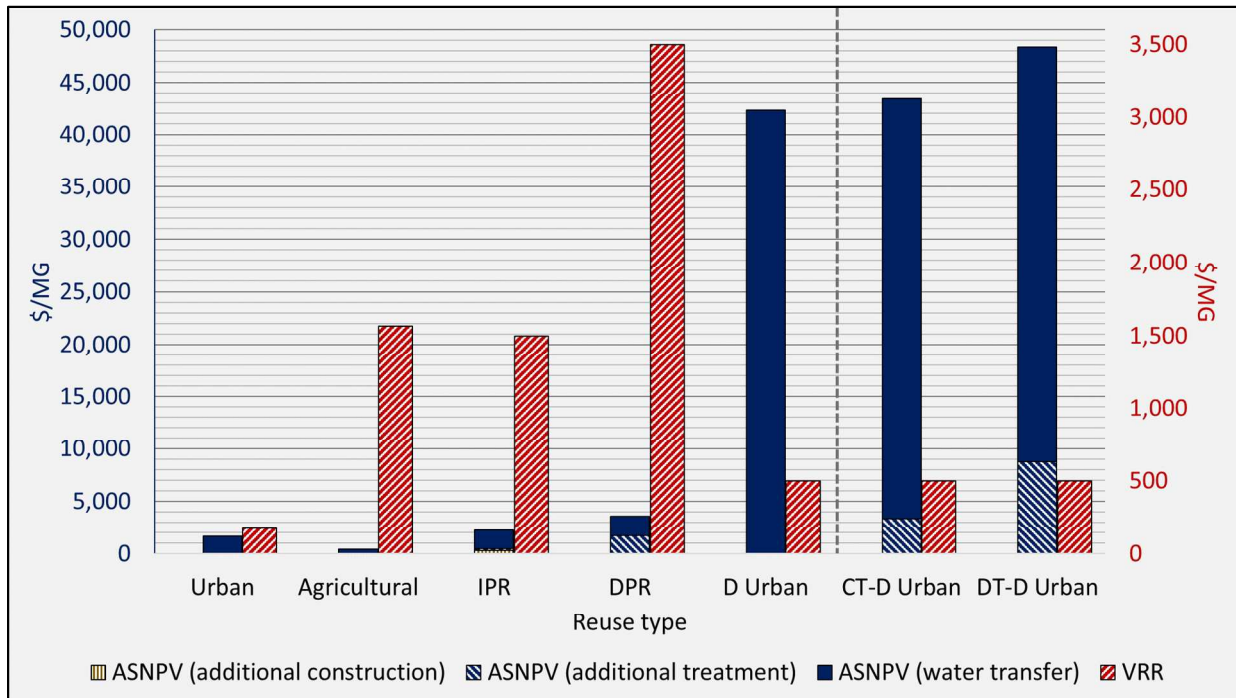


Figure 4. Annualized specific net present value (ASNPV) and value of resource recovery (VRR) for different reuse scenarios, based on a design life time of 33 years.

**Abbreviations:** IPR: indirect potable reuse; DPR: direct potable reuse; D: distributed; CT: centralized treatment; DT: decentralized treatment; MG: million gallon

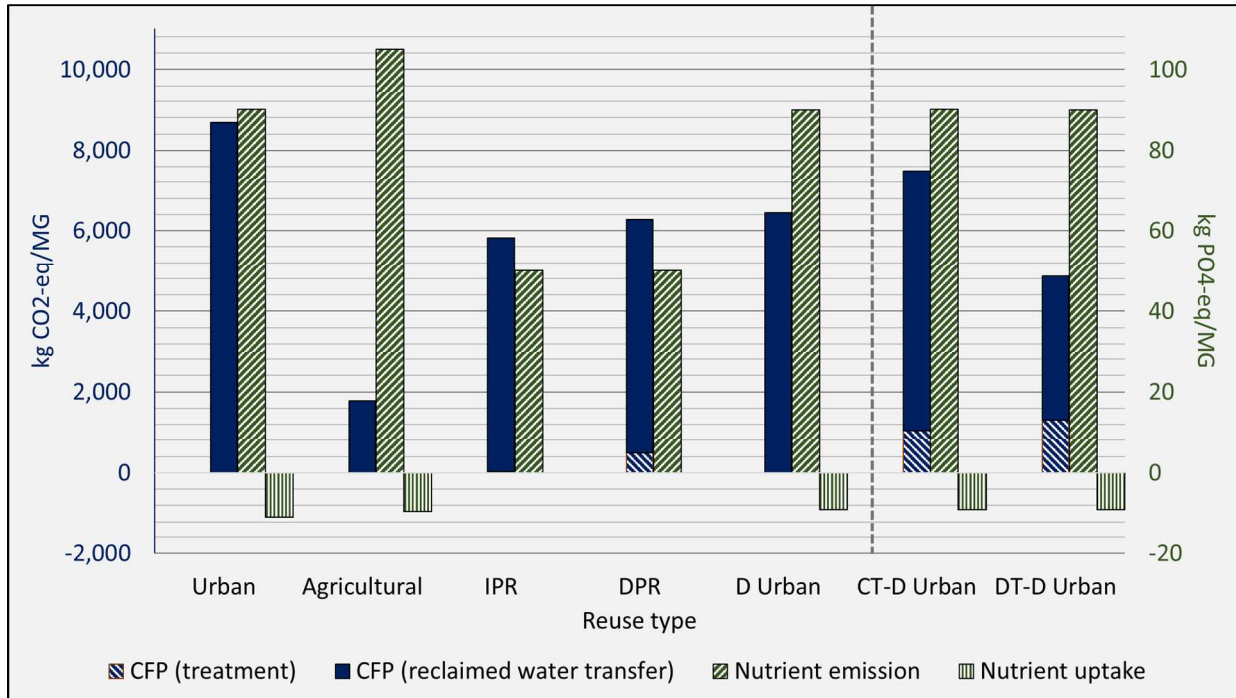


Figure 5. Environmental impacts (carbon footprint [CFP] and eutrophication [EU]) associated with different reuse scenarios.

**Abbreviations:** IPR: indirect potable reuse; DPR: direct potable reuse; D: distributed; CT: centralized treatment; DT: decentralized treatment; MG: million gallon

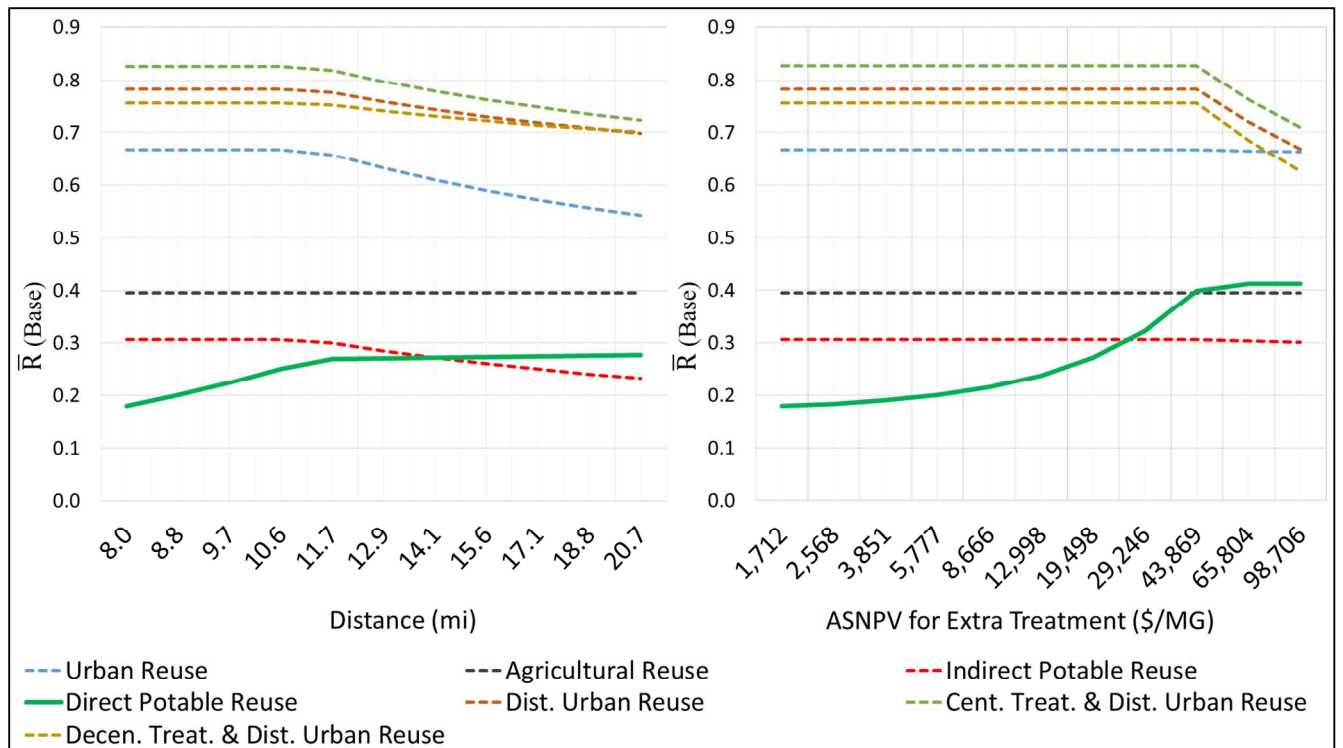


Figure 6. The location and treatment analysis for direct potable reuse (DPR) scenario.

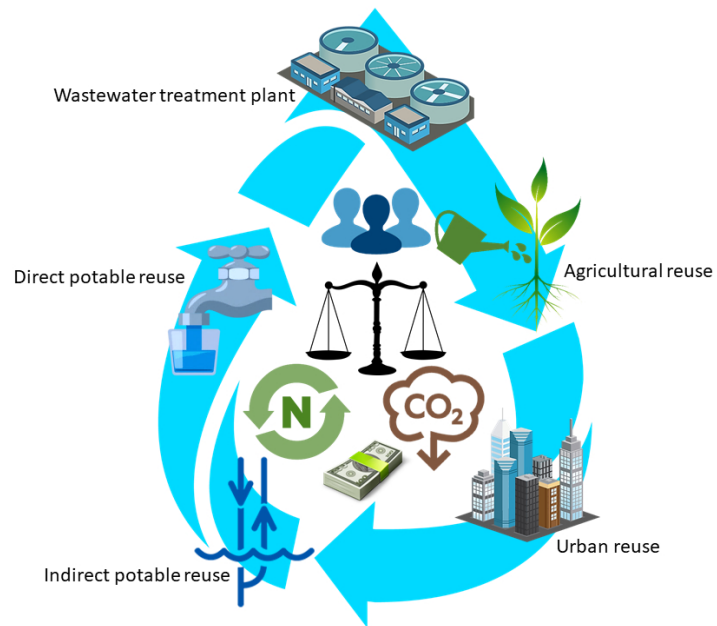
Table 1. The summary of information related to each scenario in this study

	Description	Recommended treatment	Additional treatment required	Pipeline required	Pumping requirement	Energy consumption by additional treatment	Nitrogen and Phosphorus concentration in the effluent
<b>Scenario 1</b>	Urban reuse	Secondary treatment-Filtration-Disinfection	-	30.26 mi 12-3/4" O.D.	48,000 KWh/day	0 KWh/day	15.01 (mg TN/l) 5.7 (mg TP/l)
<b>Scenario 2</b>	Agricultural reuse	Secondary treatment-Filtration-Disinfection	-	3.49 mi 12-3/4" O.D.	16,000 KWh/day	0 KWh/day	15.01 (mg TN/l) 5.7 (mg TP/l)
<b>Scenario 3</b>	Indirect potable reuse	Secondary treatment-Filtration-Disinfection - Multiple barriers for pathogen and organics removal (Advanced)	UV disinfection	11.68 mi 24" O.D.	32,486 KWh/day	298 KWh/day	1.54 (mg TN/l) 4.1 (mg TP/l)
<b>Scenario 4</b>	Direct potable reuse	No defined standard	Ultra-filtration-UV/H <sub>2</sub> O <sub>2</sub> -additional Chlorination	7.98 mi 24" O.D.	31,937 KWh/day	2,678 KWh/day	1.0 (mg TN/l) 4.1 (mg TP/l)
<b>Scenario 5</b>	Distributed urban reuse	Secondary treatment-Filtration-Disinfection	-	569.17 mi Varying diameter	35,635 KWh/day	0 KWh/day	15.01 (mg TN/l) 5.7 (mg TP/l)
<b>Scenario 6</b>	Centralized treatment for distributed urban reuse	Secondary treatment-Filtration-Disinfection	1 medium-scale CAS system	569.17 mi Varying diameter	35,635 KWh/day	5,818 KWh/day	15.01 (mg TN/l) 5.7 (mg TP/l)
<b>Scenario 7</b>	Decentralized treatment for distributed urban reuse	Secondary treatment-Filtration-Disinfection	5 medium-scale CAS systems	569.17 mi Varying diameter	19,599 KWh/day	7,263 KWh/day	15.01 (mg TN/l) 5.7 (mg TP/l)

Table 2. The results for the regret-based model and the calculated regret score for each scenario

**Abbreviations:** IPR: indirect potable reuse; DPR: direct potable reuse; D: distributed; CT: centralized treatment; DT: decentralized treatment; ANPV: annualized net present value; CFP: carbon footprint; EU: eutrophication; VRR: value of resource recovery

Reuse type \ Regret score	NR_ASNPV	NR_CFP	NR_EU	NR_VRR	$\bar{R}$ (Base)	$\bar{R}$ (Cost-centered)	$\bar{R}$ (Environmentally-centered)
Urban	0.03	1	0.64	1	0.67	0.41	0.73
Agricultural	0	0	1	0.58	0.4	0.24	0.44
IPR	0.04	0.58	0	0.6	0.3	0.2	0.3
DPR	0.07	0.65	0	0	0.18	0.13	0.24
D Urban	0.87	0.68	0.68	0.9	0.78	0.82	0.74
CT-D Urban	0.9	0.83	0.68	0.9	0.83	0.85	0.8
DT-D Urban	1	0.45	0.68	0.9	0.76	0.85	0.68



Alternative water reuse applications were evaluated while considering a holistic sustainability perspective that accounted for environmental, economic, and social dimensions.